

Memorandum



DATE January 5, 2018

TO Honorable Mayor and Members of the City Council

SUBJECT **National Incident-Based Reporting System**

On May 22, 2017, the attached briefing was presented to the Public Safety Committee which provided information on the Dallas Police Department's (DPD) conversion from Uniform Crime Reports (UCR) to the National Incident-Based Reporting System (NIBRS). Subsequently, on May 24, 2017, City Council voted to accept funding from the U.S. Bureau of Justice Statistics (BJS) for the National Crime Statistics Exchange project for the period May 24, 2017 through May 23, 2019. This funding helped to facilitate DPDs participation in reporting their crime data to the state Uniformed Crime Report/National Incident Based Reporting System (NIBRS) program.

This system is being implemented by DPD to improve the overall quality of crime data collected by the department. The system captures details on each single crime incident as well as on separate offenses within the same incident. It includes information on victims, known offenders, relationships between victims and offenders, arrestees, and property involved in the crimes.

In 2019, all agencies will be required to use NIBRS. Dallas is converting ahead of the deadline and will begin stage one of the conversion on January 8, 2018. The department's tentative go-live date for full conversion is the week of February 12, 2018. It is anticipated that the department will run UCR and NIBRS concurrently through the end of 2018 and then NIBRS only in 2019.

Should you have any questions or concerns, please contact Police Chief U. Reneé Hall.



Jon Fortune
Assistant City Manager

[Attachment]

cc: T.C. Broadnax, City Manager
Larry Casto, City Attorney
Craig D. Kinton, City Auditor
Biliera Johnson, City Secretary (Interim)
Daniel F. Solis, Administrative Judge
Kimberly Bizor Tolbert, Chief of Staff to the City Manager
Majed A. Al-Ghafry, Assistant City Manager

Jo M. (Jody) Puckett, Assistant City Manager (Interim)
Joey Zapata, Assistant City Manager
M. Elizabeth Reich, Chief Financial Officer
Nadia Chandler Hardy, Chief of Community Services
Raquel Favela, Chief of Economic Development & Neighborhood Services
Theresa O'Donnell, Chief of Resilience
Directors and Assistant Directors

National Incident Based Reporting System (NIBRS)

Public Safety Committee
May 22, 2017

John Lawton, Assistant Chief of Police
Dallas Police Department
City of Dallas



Presentation Overview

- Uniformed Crime Reporting System
- What is National Incident-Based Reporting System (NIBRS)?
- Reporting differences
- Benefits of NIBRS reporting
- Cost/funding of transition
- Timeline for implementation



Uniformed Crime Reports

- UCR is a nationwide cooperative effort by law enforcement agencies to voluntarily report offense data
- Established in 1927 by the International Association of Chiefs of Police and placed under the jurisdiction of the Federal Bureau of Investigation (FBI)
- Designed as summary based reporting of the most serious crime within an incident

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Uniform Crime Reporting Mission

- Provide reliable crime statistics
- Gauge occurrence and impact of crime
- Collective effort to present a nationwide view of crime
- Provides a common language for criminal statutes

Reporting History

- Through 60 years of operation, UCR has remained virtually unchanged in terms of data collected and disseminated
- In the late 1970's law enforcement saw the need for more detailed crime reporting program
- Testing for NIBRS system began in the 1980's using South Carolina as a pilot
- NIBRS was approved for general use at the National UCR conference in March 1988

What Is NIBRS?

National Incident Based Reporting System

1. An incident-based reporting system for crimes
2. Standardizes the capturing and reporting of more detailed data
3. Enhances the quantity, quality, and timeliness of crime data collection by improving the methodology in completing, analyzing, and publishing crime data

Reporting Differences

UCR Summary	NIBRS
<p>Collects 8 offense categories</p> <p>Part 1 offenses</p> <ol style="list-style-type: none"> 1. Murder 2. Sex Assault 3. Robbery 4. Aggravated Assault 5. Burglary 6. Theft 7. Auto Theft 8. Arson 	<p>Collects more detailed offense information.</p> <ol style="list-style-type: none"> 1. Victim 2. Offender 3. Property 4. Arrest information 5. And includes information from 49 offense categories Part 1 and Part 2 offenses
Employs hierarchy rule	Does not employ hierarchy rule
Counts 1 offense per incident	Counts up to 10 offenses per incident
Utilizes paper forms	Utilizes electronic submissions

Hierarchy Rule

When more than one offense occurs within an incident, only the most serious crime contributes to the agency's monthly crime total

Example:

Individual confronts two people walking down the sidewalk. The suspect shoots and kills one of the victims and robs the other. In the course of getting away, the suspect steals an unoccupied car

UCR Summary	NIBRS
1 Murder	1 Murder, 1 Aggravated Robbery, and 1 Auto Theft

Benefits of NIBRS

1. Enables agencies to easily share, analyze, and examine crime problems across jurisdictions
2. Increased transparency by providing truer accountability of actual crimes that have occurred
3. More detail in reporting offenses
4. Additional scoring category of crimes against society such as gambling, narcotics, prostitution and weapons offenses

Impact on Crime Numbers

- Approximately 90% of all incidents contain just one offense and 99% contain no more than 2 offenses
- Based on FBI research, the effects of NIBRS on Part 1 crimes is minimal
- Small increase is explained by the allowance of reporting of incidents with multiple offenses and the absence of the hierarchy rule

Cost and Funding Information

- Bureau of Justice Statistics is working with the Research Triangle Institute (RTI) and implemented the National Crime Statistics Exchange (NCS-X) program to assist agencies with the transition
- Dallas Police Department will work with RTI to modify and enhance its Hexagon Records Management System (RMS) to capture and report NIBRS-compliant crime data
- RTI will provide \$135,300 in federal grant funding to City of Dallas to fund NIBRS software and technical assistance

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Timeline for NIBRS Implementation

- **May 31, 2017**
 - Deadline for National Crime Statistics Exchange (NCS-X)/Bureau of Justice Statistics' (BJS) funding opportunity
- **January 1, 2018**
 - Go-live goal for DPD
 - Dallas will be the largest city in the country utilizing NIBRS

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Timeline for NIBRS Implementation (Continued)

- **September 1, 2019**
 - State of Texas goal is for all state agencies to implement an incident based reporting system
- **January 1, 2021**
 - Federal Bureau of Investigation (FBI) Uniform Crime Reporting (UCR) program will transition to NIBRS only data collection

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Community Education

Social Media

- Facebook, Twitter, Instagram
- Dallas Police Department Website
- City of Dallas Website

Community Outreach Meetings

- NPO (Crime Watch Meetings)
- RTI Media Package
- Kick-off meeting open to public

Staff Recommendation/Next Steps

- Staff recommends the Public Safety Committee forward the following to City Council for consideration and approval:
 - Approval to accept the grant and MOU
 - Approval to move forward with the transition to NIBRS
- Council Action
 - Upcoming Agenda Item
 - Wednesday, May 24, 2017

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John Lawton, Assistant Chief of Police
Dallas Police Department
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